

**Highways Maintenance and**

**Public Rights of Way**

**TCPA**

**PPO Application Pack**

Advice to applicants applying for

Diversion Orders or Extinguishment Orders

under section 257 of the Town and Country Planning Act 1990

**THIS APPLICATION PACK IS FOR ORDERS TO BE MADE TO ALLOW DVELOPMENT TO TAKE PLACE. IF THE APPLICATION IS BEING MADE UNDER THE HIGHWAYS ACT PLEASE USE THE HA APPLICATION PACK INSTEAD.**

**GUIDANCE FOR APPLICANTS**

Bath and North East Somerset Council (“the Authority”) have discretionary powers under the Country Planning Act 1990 to divert or extinguish public rights of way by means of Public Path Orders (“PPO”). These Guidance Notes are intended to provide any prospective applicant for a PPO with a background to the process. A guide on how to complete the necessary application form is contained at Appendix 2 and the forms themselves are contained at Appendix 3.

If the application is not to allow development to take place please use the HA application pack instead.

**Legislation and Policy**

Any application for a PPO must meet the tests laid out in the relevant legislation. A path can be *diverted or stopped* up under section 257 of the Town and Country Planning Act 1990 in order to *allow development* to take place.

The legislation contains other legal tests which must also be met and taken into consideration. The Authority will also consider any application in relation to its PPO Policy. The Policy identifies a number of additional criteria against which any application will be judged. These include:

* connectivity
* safety
* equalities impact
* status
* gaps & gates
* width
* gradients
* features of interest
* maintenance

**Process**

The process for dealing with PPOs can be complex and time consuming. It would be advisable to informally consult with the parish council, your neighbours and relevant user groups before you make an application. Whilst their opinions are not in any way conclusive, it may prove useful to gauge the likely support and opposition to the proposals.

The completed Application Forms (see Appendix 3) and accompanying paperwork should be submitted to the Authority. As the Authority’s power to make PPOs is purely discretionary, it can withdraw from the process at any time if it becomes apparent, from responses received following consultation, that the proposals do not meet the statutory criteria, or will attract too much opposition. If the new route cannot be agreed through negotiation, or opposition is strong, the Authority may decide to abandon the Application. Even if the Authority continues to make and support an order, it cannot guarantee that it will be confirmed and therefore take effect. This is because if objections to it are received and not withdrawn, the responsibility of confirming it passes to the Secretary of State for the Department of Environment, Food and Rural Affairs who will consider the matter independently.

Applications are ordinarily dealt with in chronological order of receipt and the process of diverting rights of way is both lengthy and complex; a flowchart of the process can be found at Appendix 1 below. The Authority will carry out an informal consultation and decide whether an order should be made. If an order is made it will be advertised and any member of the public can formally object. If no objections are received, the Authority can confirm the Order and it will come into effect. If objections are received, the Authority will decide whether to abandon the Order or submit it for determination by the Secretary of State. If the Authority decides to pursue the latter course of action, an Inspector acting on behalf of the Secretary of State will hold a Public Inquiry or Hearing or consider the Order through Written Representations and decide whether the Order should be confirmed.

As a general estimation of timescales, the time period from the start of processing to the confirmation of an order is likely to be at least eight months and may be considerably longer. It should not be underestimated how long it can take to achieve consensus. If there are objections and agreement cannot be reached it can take several years. It is important to note that the development must not be ‘substantially complete’ before the order has been confirmed.

**Cost**

The total administrative cost of successfully applying to divert a public right of way under the Town and Country Planning Act 1990 is £5,479. The first £1,089 is payable at the time of applying. If the Authority decides to make an order then the next £3,260 is payable at that time. The remaining £1,130 will be payable when the works to bring the new path into a fit condition for use by the public have been completed. As detailed above, this is a complex legal process and the fee reflects the costs incurred by the Authority which include newspaper notices, officer time, legal expenses and site visits.

Additionally, you will be responsible for any costs incurred in bringing the new path into a suitable condition. Prior to a decision being made by the Authority, as to whether an order should be made, you will be required to enter into an agreement with the Authority regarding what works are necessary including an undertaking to carry out any remedial works for defects which occurs over the 12 months following implementation.

**Additional Considerations**

It should be noted that no authority for the diversion or extinguishment of a highway is conferred unless and until a Public Path Diversion or Extinguishment Order has been made, confirmed and come into effect. Developers should note that the granting of planning permission in no way authorises the disturbance or obstruction of a right of way. If other landowners are affected by the proposals you should obtain written confirmation that they have no objections to the proposals including any requirements relating to the provision of gaps or gates in any boundaries.

A TCPA order cannot be confirmed if the relevant development is substantially complete and developers should thus ensure that an application for the PPO is made as soon as possible. Developers should be aware that applications that seek to divert existing paths alongside new estate roads will normally be rejected as this is contrary to Paragraph 4.1 of the Council’s adopted Public Path Order Policy and government guidance in Circular 1/09.

If the public right of way needs to be closed to allow works to start on site before the diversion order has been completed then a separate application for a temporary Traffic Regulation Order must also be made at least eight weeks prior to the planned closure. Further information can be found at: http://www.bathnes.gov.uk/services/streets-and-highway-maintenance/public-

rights-way/public-path-orders/temporary-path

**APPENDIX 1**

**FLOWCHART OF THE PUBLIC PATH ORDER PROCESS**

Pre-application

discussions and advice

Application received by the Authority

Order upheld by High Court

SoS determines Order via Written Representations, Public Hearing/Inquiry

**APPENDIX 2 HOW TO COMPLETE THE APPLICATION FORM**

For further information on PPOs can be found in Natural England’s *‘Guide to definitive maps and changes to public rights of way - 2008 Revision’*.

Authority consults

with all interested parties for 4 weeks

Order Confirmed and advertised for 6 weeks to allow appeals to High Court

**END OF PROCESS**

**(unless case is appealed to Court of Appeal)**

**END OF**

**PROCESS**

SoS confirms Order

SoS declines to confirm Order

Objections received and Authority decides NOT to submit to SoS

No objections received and Authority decides to confirm order

Objections received and Authority decides to submit to SoS

**END OF**

**PROCESS**

Order Made and

Advertised for 4 weeks

No appeal to High Court

Works certified and certification advertised

Works agreement

completed

**END OF**

**PROCESS**

No order made/

application rejected

Authority consider whether or not to make order

Order quashed by High Court

Appeal made to High Court

Necessary works

completed on site

Only use this form if submitting an application between 1st April 2023 and 31st March 2024

Section 1 Complete name and contact details of applicant. It should be noted that the application will be included in the Authority’s statutory register and the applicant’s names and postal addresses will therefore be publicly available. Signatures, telephone numbers and email address will be redacted and won’t be publicly available.

Section 2 Complete name and contact details of agent, if applicable

Section 3 (a) Complete with path numbers as shown on map enclosed with application form.

(b) Complete names of all parishes affected by the proposals.

1. Use scale-rule or measure on site. Use ‘approximate’ for length measurements.

(d) Width recorded in Definitive Statement or measured on site.

(e) e.g. “*the section of public footpath BA28/12 running from the High Street (grid reference ST 5725 6467) south to a junction with public bridleway BA28/32 (grid reference ST 5728 6482)”*

(f) Confirm that the ‘legal’ line (i.e. the route currently recorded on the Definitive Map and Statement) is not blocked, and can be currently used by the public. Obstruction or interference with the highway may make it impossible to proceed with the making of an order.

Section 4 Please complete, with reasons for the diversion or extinguishment, e.g. necessary to allow for development etc. It must also be stated why the path needs to be diverted or stopped up to allow for development.

In accordance with paragraph 7 of the PPO Policy, the Authority does not generally support applications for extinguishment orders unless they are part of a wider package with compensating public benefit.

Section 5 Please give details of the associated planning permission.

Section 6 Complete with details of the proposed alternative route.

1. Use scale-rule or measure on site. Use ‘approximate’ for length measurements.
2. The MINIMUM level width for a footpath is 2 metres, for a bridleway is 3 metres and for a restricted byway is 5 metres.

In some circumstances, such as if the path is to be fenced on either side, then a greater width may be required. The width will form part of the legal description of the path on the Def Statement.

1. Description of surface type i.e. arable, grass, tarmacked etc.
2. e.g. “*a new section of public footpath running from the High Street southeast to a junction with public bridleway BA28/32”*
3. Describe any gates, bridges, steps, furniture or resurfacing works etc. that will be necessary to make the path useable by the public.

Please also note below the requirement for a GIS shape file (.shp, .shx and .dbf) georeferenced to British National Grid and a simplified Block Plan.

Section 7 In addition to the legislative tests the Authority will assess any application for a PPO against the criteria of connectivity, equalities impact, gaps & gates, gradient, maintenance, safety, status, width and features of interest. Fuller explanations of these criteria are contained in paragraph 13 of the Public Path Order Policy which is available on the Authority’s website and applicants should state what impact the application would have on each criteria. It should be stressed that the Authority will seek to take a balanced view of the assessment against all the criteria as a whole.

Section 8 Complete ownership details

1. Confirm whether you are the owner/occupier/lessee of the land over which the legal line of the path runs, or whether other reasons apply for diverting or extinguishing the path
2. Confirm whether you are the owner/occupier/lessee of the land over which the alternative path is proposed to run
3. Confirm details of other persons with an interest in the land over which the existing or proposed path runs e.g. tenants, individuals holding sporting rights etc.
4. If other persons do have an interest in the land affected, the box should be ticked and a copy of their written consent to the proposals must be attached to the completed application form.

Section 9 (a) Please use a current Ordnance Survey base map of a scale not less than 1:2500. The Authority can provide such a plan, but a small charge may be made. Please mark:

* the section of existing path to be extinguished
* the route of the proposed new path

(b) Please provide a GIS shape file (.shp) georeferenced to British National Grid containing the proposed development showing the existing and proposed paths.

(c) Please provide a simplified Block Plan of the development which also shows the proposed and existing paths. This will be sent out by the Authority as part of the consultation so that consultees can understand how the proposed diversion relates to the proposed development.

(d)(e)Payment can be made via cheque or credit/debit card and the initial fee is £1,089. Cheques should be made payable to ‘*Bath and North East Somerset Council’*, marked ‘*YF2 LGA60 PR10 No VAT*’ on the reverse and enclosed with the Application. Alternatively, payment can be made electronically [here](https://www.civicaepay.co.uk/BathNESEstore/estore/default/Catalog/Index?catalogueItemReference=E0000456&showSingleProduct=True&recurringOnly=False); (<https://www.civicaepay.co.uk/BathNESEstore/estore/default/Catalog/Index> then search for PROW): please state ‘*PPO’* followed by your name/company name in the reference box. The total administrative cost will be £5,479.

(f) If the public right of way needs to be closed to allow works to start on site before the diversion order has been completed then a separate application for a temporary TRO must also be made at least eight weeks prior to the planned closure.

(g) The application will be included in the Authority’s statutory register and the applicant’s names and postal addresses will therefore be publicly available.

**PLEASE SIGN AND DATE THE FORM AND SEND TO THE ADDRESS SHOWN TOGETHER WITH THE REQUIRED DOCUMENTS**

**APPENDIX 3**

**APPLICATION FORM FOR**

**DIVERSION OR EXTINGUISHMENT OF**

**PUBLIC FOOTPATH / BRIDLEWAY / RESTRICTED BYWAY**

**SECTION 257 OF THE TOWN AND COUNTRY PLANNING ACT 1990**

**IMPORTANT**

**No authority for the extinguishment or diversion of a highway is conferred unless and until a Public Path Extinguishment or Diversion Order has been made, confirmed and come into effect. Any preliminary obstruction of, or interference with, the highway concerned may not only be an offence, but may make it impossible to proceed with the making of an Order.**

**1. NAME AND ADDRESS OF APPLICANT**

Name: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

Postal Address: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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Email address: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_Telephone No: \_\_\_\_\_\_\_\_\_\_\_\_\_\_

**2. NAME AND ADDRESS OF AGENT(S)**

Name: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

Postal Address: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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Email Address: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_Telephone No: \_\_\_\_\_\_\_\_\_\_\_\_\_\_

**3. PARTICULARS OF RIGHT OF WAY TO BE EXTINGUISHED/DIVERTED\***

1. Footpath / Bridleway /Restricted Byway\* No.\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
2. Parish of \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
3. Length in metres of section to be extinguished/diverted \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
4. Width in metres of section to be extinguished/diverted \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
5. Description of length to be extinguished/diverted by reference to terminal points on plan to accompany this application

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(f) Is the existing route freely available to the public? If NOT, please give reasons:

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**4. REASONS FOR THE DIVERSION/EXTINGUISHMENT\* OF THE PATH**

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**Please Note:**

A path can be diverted or stopped up under **Section 257** **of the Town and Country Planning Act 1990** in order to allow development to take place.

If an **extinguishment application**, please give details of an alternative route, or the reasons why an alternative route is not considered necessary.

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**5.** **PLANNING APPLICATION DETAILS**

1. Application number \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
2. Date permission granted\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
3. If permission not yet granted, date application submitted\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_
4. Nature of development \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. Date development expected to begin\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

**6. PARTICULARS OF NEW PATH TO BE PROVIDED (*if applicable)***

a) Length in metres \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_­\_\_\_\_\_

b) Width in metres \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

c) Surface \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

d) Description of length to be provided by reference to terminal points on plan to accompany this application

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e) What works do you propose to undertake to bring the new path into a condition fit for use by the public?

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**7. RELEVANT CONSIDERATIONS**

In what way would the proposals affect the following factors, as set out in the PPO Policy:

1. **Connectivity** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Equalities Impact \_\_\_**\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Gaps & Gates** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Gradients** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Maintenance** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Safety** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Status** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Width** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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1. **Features of Interest** \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

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**8. PARTICULARS OF OWNERSHIP**

1. Applicant’s interest (*owner/occupier/lessee*) in the land over which the existing path referred to in this application passes.

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b) Applicant’s interest in the land over which the new path is to be provided

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1. Do any other persons have an interest in the land over which existing or proposed paths pass? If so, give names and addresses of persons and nature of interest

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d) If other persons have an interest in the land affected, please tick to confirm that a copy of their written permission for the proposals to go ahead is enclosed.

9. ACCOMPANYING DOCUMENTS AND CONSENT

**Please tick boxes as appropriate**

1. A plan based on a current Ordnance Survey base map showing section of path to be extinguished and new path to be provided is attached.
2. A GIS shape file (.shp, .shx & .dbf) georeferenced to British National Grid

c) A4-sized Block Plan showing the proposed development and the existing and proposed paths

d) A cheque for £1,089 is enclosed.

e) Payment has been made by credit/debit card for £1,089.

f) It is understood that if the Authority decides to make an order then the next £3,260 will be payable at that time

g) It is understood that if the Authority decides to make an order then the last £1,130 will be payable once the works are certifiable

h) Separate application for a temporary TRO submitted

i) Consent is granted for the applicant’s name and postal address to be made publicly available.

# DECLARATION

I/We understand that no authority for the extinguishment of a public right of way is conferred unless and until any order made has been confirmed and come into effect and notice of this has been published.

I/We declare that the public right of way to be stopped up is not obstructed and that it is fully available to the public. (Subject to Article 3(f) above).

I/We hereby agree that if a diversion/extinguishment order is made I/We will defray any expenses which are incurred in bringing the new site of the path into a fit condition for use by the public.

I/We agree to pay a further £4,390 if the Authority decides to make an order.

I/We apply for the extinguishment/diversion of the highway described above.

I/We declare that to the best of my/our knowledge and belief all the particulars given are true and accurate.

Signed ………………………………………………………… Date …..…………….

Name …………………………………………………………...

On completion, this form, should be returned, together with the plan, cheque and copies of any consents if appropriate, to:

Public Rights of Way, Bath & North East Somerset Council, Lewis House, Manvers Street, Bath, BA1 1JG or prow@bathnes.gov.uk

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**APPENDIX 4**

**GLOSSARY**

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| *Applicant* | The person applying to divert or extinguish a public right of way |
|  |  |
| *Authority* | Bath and North East Somerset Council, in its capacity as the local highway authority |
|  |  |
| *Definitive Map*  *and Statement* | The legal record of rights of way within Bath and North East Somerset |
|  |  |
| *Limitation* | Something which lawfully limits the public’s enjoyment of a right of way e.g. a gate or a bollard |
|  |  |
| *Planning Inspectorate* | An executive agency with the responsibility for determining opposed orders on behalf of the Secretary of State |
|  |  |
| *Public Path Order* | A type of legal order to create, divert or extinguish a public right of way |
|  |  |
| *Public right of way* | A way over which the public have a right to pass and repass; the way can be a footpath, bridleway, restricted byway or byway open to all traffic. |
|  |  |
| *Secretary of State* | The Secretary of State for Environment, Food and Rural Affairs, who has the power to determine opposed orders |

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